



**Prosperous Communities  
Committee**

**5<sup>th</sup> June 2018**

**Subject: Consultation for the Draft Joint Municipal Waste Management  
Strategy for Lincolnshire**

Report by:	Executive Director of Operations, Head of Paid Service
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Purpose / Summary:	<i>To inform Members of the consultation stage of the Joint Municipal Waste Strategy Management for Lincolnshire and to form a West Lindsey response to this consultation</i>

**RECOMMENDATION(S):**

- 1. That Members consider the response (contained within the 'Executive Summary' section of the report) to the consultation for the draft Joint Municipal Waste Management Strategy for Lincolnshire;**
- 2. That Members consider the response to the strategy questionnaire as set out in Appendix 1 and endorse an appropriate response.**

## IMPLICATIONS

**Legal: None at this time**

**Financial : FIN/46/19**

**None arising from this report.**

**Staffing : HR ref is HR052-4-18**

**None at this time**

**Equality and Diversity including Human Rights : An Equalities Impact Assessment is being developed by the Waste Disposal Authority to compliment the final strategy document**

**Risk Assessment/*Mitigation*: None.**

**Climate Related Risks and Opportunities:** A Strategic Environmental Assessment Environmental Report accompanies the draft Strategy. Strategic Environmental Assessment (SEA) is a process of undertaking an environmental assessment of plans and programmes. WSP have been commissioned by Lincolnshire County Council to undertake a SEA of the replacement Joint Municipal Waste Management Strategy (JMWMS). This Environmental Report sets out the SEA of the Lincolnshire County Council JMWMS.

**Title and location of any Background Papers used in the preparation of this report:**

<https://www.lincolnshire.gov.uk/recycle-for-lincolnshire/waste-strategy-for-lincolnshire/>

**Call in and Urgency:**

**Is the decision one which Rule 14.7 of the Scrutiny Procedure Rules apply?**

i.e. is the report exempt from being called in due to urgency (in consultation with C&I chairman)

**Yes**

**No**

**x**

**Key Decision:**

A matter which affects two or more wards, or has significant financial implications

**Yes**

**No**

**x**

## **Executive Summary**

### **Consultation Response**

The Strategy at present is very generic and lacks specific and measurable targets. It is suggested that the final version contains high level targets and is as specific as possible around what it seeks to achieve.

#### **Detailed Comments:**

- The waste collection service in West Lindsey is very popular with residents and has won benchmarking awards on the national stage. Any future proposals should consider this level of satisfaction and should strive to reduce any negative impacts of service change which might result through the implementation of this strategy.
- Given the level of growth predicted in West Lindsey, the strategy should fully consider additional disposal options either in a standalone capacity or working with other partners. This should include disposal routes for residual, recycle and organic waste.
- The strategy should consider how to encourage and incentivise residents to do the right thing with their waste in accordance to the Waste Hierarchy. The markets for recycled materials are notoriously dynamic-reducing contamination and improving capture rates would ensure the maximum value for these materials is gained.
- Food waste should be considered following an appraisal of all available evidence including the results from the current pilot scheme.
- West Lindsey has a popular and successful commercial waste service. We should continue to support our businesses by providing a value for money and environmentally efficient service; the strategy should not damage the continuation of this service.
- The strategy should consider how to influence manufacturers to reduce packaging and ensure more materials they use are recyclable.
- The strategy should consider how to help residents dispose of other streams which are not currently collected at the kerbside e.g. batteries, small electrical goods and textiles.
- Technology and policy are moving fast, plastic bottle deposit scheme, plastic digesting enzymes, anaerobic digestion of food waste etc. Strategy needs to be agile, dynamic and flexible to exploit changes in waste technology
- The strategy should consider how to engage with residents in general and especially our future customers including schools and colleges.
- The Strategy should support the Circular Economy so that precious resources are not lost but get reused.

## 1. **Background**

- 1.1 Two-tier areas such as Lincolnshire, where waste collection is the responsibility of the district councils and waste disposal is the responsibility of the county council, are required to have a current joint strategy for the management of municipal waste.
- 1.2 The Joint Municipal Waste Management Strategy for Lincolnshire (JMWMS) is currently being refreshed, this is the responsibility of the County Council in their role as the Waste Disposal Authority.
- 1.3 District Councils have no legal duty to have waste management strategies, however they are key stakeholders in the Lincolnshire strategy.
- 1.4 West Lindsey District Council is a member of the Lincolnshire Waste Partnership (LWP) which is a body formed of LCC, the Environment Agency (EA) and the seven district councils within Lincolnshire.
- 1.5 The last joint strategy was adopted in 2008 and was seen as a document which could drive the construction of the Energy from Waste facility in North Hykeham.

## 2. **The Proposed Strategy**

- 2.1 This Joint Municipal Waste Management Strategy (JMWMS) for Lincolnshire sets out how the eight local authorities of Lincolnshire and the Environment Agency will work in partnership to protect the environment by delivering sustainable waste management services and to establish best value waste management practices.
- 2.2 This draft version of the Strategy has been prepared and revised in discussion with the Members of the Lincolnshire Waste Partnership (LWP). This process included two workshops which were attended by the Leader and the Chair of Prosperous Communities Committee. Further work was carried out by the LWP through Member only workshops and the Officer Working Group.
- 2.3 The Lincolnshire Waste Partnership Vision for this Strategy is:  
  
***“To seek the best environmental option to provide innovative, customer-friendly waste management solutions that give value for money to Lincolnshire.”***
- 2.4 In order to work towards this vision, the Partnership has also developed and agreed a set of high-level objectives, which are key drivers for the delivery of this strategy. In line with the vision, each of these objectives is to be considered in the light of the Partnership’s shared values that:

***‘All Objectives should ensure that services provided under the Strategy represent the best possible environmental option which gives value for money for Lincolnshire residents.’***

2.5 The ten objectives are as follows:

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|----------------------|---|
| <b>Objective 1.</b>  | To improve the quality and therefore commercial value of our recycling stream.  |
| <b>Objective 2.</b>  | To consider moving towards a common set of recycling materials.   |
| <b>Objective 3.</b>  | To consider the introduction of separate food waste collections.  |
| <b>Objective 4.</b>  | To explore new opportunities of using all waste as a resource in accordance with the waste hierarchy.   |
| <b>Objective 5.</b>  | To contribute to the UK recycling target of 50% by 2020.  |
| <b>Objective 6.</b>  | To find the most appropriate ways to measure our environmental performance, and set appropriate targets.  |
| <b>Objective 7.</b>  | To seek to reduce our carbon footprint.   |
| <b>Objective 8.</b>  | To make an objective assessment of whether further residual waste recovery/disposal capacity is required and, if necessary, seek to secure appropriate capacity.                |
| <b>Objective 9.</b>  | To regularly review the LWP governance model in order to provide the best opportunity to bring closer integration and the implementation of the objectives set by the strategy. |
| <b>Objective 10.</b> | To consider appropriate innovative solutions in the delivery of our waste management services.  |

2.6 The Strategy goes on to propose an Action Plan to drive progress towards achieving the objectives. It is not yet known whether this plan will be part of the final strategy.

### **3. The Consultation Process**

3.1 The draft Strategy went live as a public consultative document from 4<sup>th</sup> April 2018, the link to the document is here

<https://www.lincolnshire.gov.uk/recycle-for-lincolnshire/waste-strategy-for-lincolnshire/>

3.2 The consultation period will close on 2nd July.

3.3 Amendments will be made based on the comments from the consultation and a final version issued which it is hoped will be adopted by the Districts and LCC in the autumn. A feedback document can be found by following this link

<https://snapsurveys.lincolnshire.gov.uk/snapwebhost/s.asp?k=152172012217>, a sample form has been completed by Officers for consideration by Members, it can be found at Appendix 1.

- 3.4 A Strategic Environmental Assessment (SEA), is required under the Environmental Assessment of Plans and Programmes Regulations 2004. The SEA provides a thorough environmental assessment of a number of scenarios which can deliver the objectives set by the strategy. In accordance with Government guidance, the SEA process, including the preparation of an Environmental Report, has been conducted at the same time as developing the Strategy;  
<https://www.lincolnshire.gov.uk/recycle-for-lincolnshire/waste-strategy-for-lincolnshire/>
- 3.5 An Action Plan will be composed to attempt to ensure the Objectives within the Strategy can be achieved and this Action Plan will be updated annually.

#### **4. Proposed West Lindsey Journey**

- 4.1 The consultation document will be presented at Prosperous Communities Committee on 5<sup>th</sup> June for consideration.
- 4.2 A sample consultation response has been completed by officers for consideration by prosperous communities committee and can be found at Appendix 1.
- 4.3 A Member workshop was held on 1<sup>st</sup> May at which the County Councils' portfolio holder for waste presented the strategy.
- 4.4 Stakeholders will be encouraged to view the draft strategy online, however a paper copies will be held at reception in the Guildhall, in the Members Room and at all libraries in Lincolnshire for those who prefer to read it that way.
- 4.5 An e-mail has been sent to all West Lindsey Members advising them of the strategy, including a link to view it online. This should help them advise residents where to view the document.

#### **5. Matters for consideration**

- 5.1 West Lindsey's waste collection services are highly valued by residents, it is important any future strategy does not compromise its delivery.
- 5.2 Key issues for the strategy to consider include changing legislation, dynamic commodities markets, predicted growth and associated disposal capacity issues in Lincolnshire, the quality and consistency of dry recycle material and issues bespoke to West Lindsey as listed below;

- The waste collection service in West Lindsey is very popular with residents and has won benchmarking awards on the national stage. Any future proposals should consider this level of satisfaction and should

strive to reduce any negative impacts of service change which might result through the implementation of this strategy.

- Given the level of growth predicted in West Lindsey, the strategy should fully consider additional disposal options either in a standalone capacity or working with other partners. This should include disposal routes for residual, recycle and organic waste.
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5.3 Members may wish to consider whether the Vision is one which will deliver the identified outcomes given the future challenges facing the Waste Partnership including high projected population growth, changing legislation, environmental issues and financial constraints.

5.4 Members may also wish to consider whether Objectives within the strategy are SMART (Specific, Measurable, Achievable, Realistic and Time-based).

## **6. West Lindsey Strategy Workshop**

6.1 A workshop was held in Guildhall on 1<sup>st</sup> May led by Cllr Eddy Poll which considered the proposed waste strategy. It was well attended by Members.

6.2 A presentation was given by the LCC Officer responsible for developing the strategy, Matthew Michell. He talked about the strategic drivers for a refreshed strategy, the Vision and Objectives, how the strategy would be finalised and turning the strategy into action. He also commented on Members role in promoting the strategy within communities.

6.3 There followed a lengthy debate around the future of waste collection and disposal in Lincolnshire including discussion about contamination, different collection methodologies, food-waste, housing and population growth, use of proven technologies. Members did indicate their desire to scrutinize individual business cases including clear financial implications before agreeing to any service change.

## **7. Survey**

7.1 The consultation survey has been completed by Officers as a guide for Members, but has not yet been submitted. It can be found at Appendix 1.

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## **8. Further steps**

8.1 Following the closure of the consultation period the draft strategy will be amended to take into account feedback received. The final document will return to Prosperous Communities Committee in the autumn for sign off.